

Regional Perspectives on Implementing the New NAAQS

The Air Quality Planning Process

Mike Rogers

Illinois Environmental Protection Agency

June 28, 2004

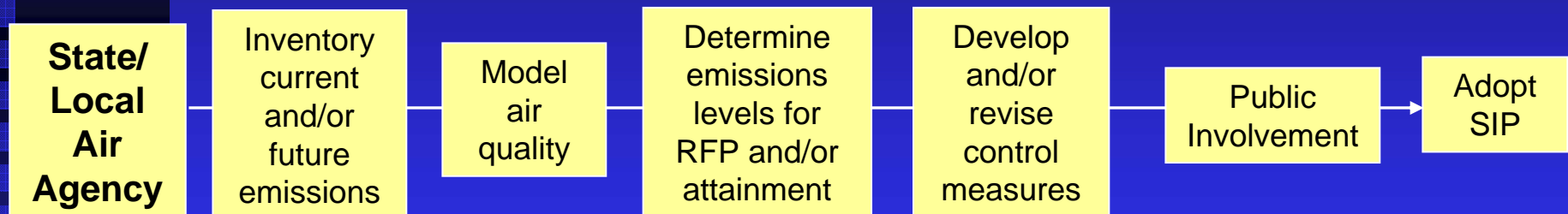
The Air Quality Planning Process

- **Steps in SIP Development**
- Preparation and Use of SIP Emissions Inventories
- Implementation of Control Measures
- Motor Vehicle Emissions Budgets

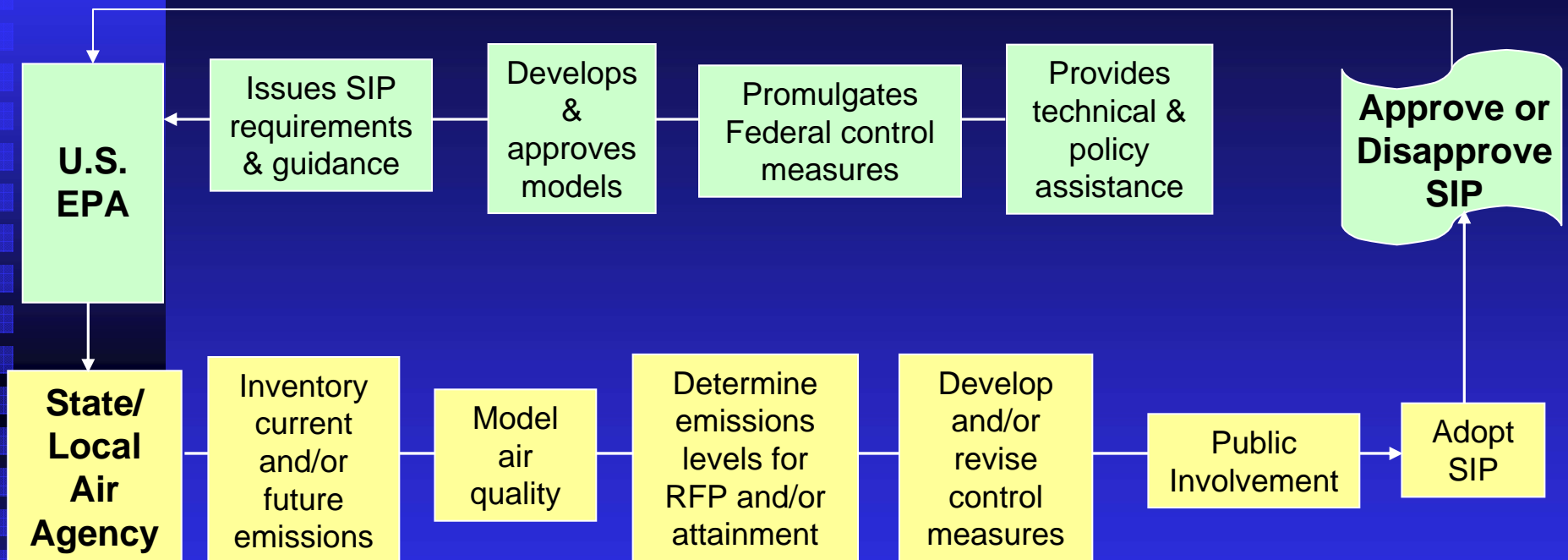
Who are the Participants?

- State & Regional Air Quality Agencies
- U.S. EPA
- Metropolitan Planning Organizations (MPO)
- State DOT
- Interest Groups & Public Stakeholders
- U.S. Department of Transportation (DOT)

SIP Development Process (State Implementation Plan)



SIP Development Process



The Air Quality Planning Process

- Steps in SIP Development
- **Preparation and Use of SIP Emissions Inventories**
- Implementation of Control Measures
- Motor Vehicle Emissions Budgets

What is an Emissions Inventory?

- Current, comprehensive listing of air pollutant emissions
 - ◆ By source
 - ◆ By specific geographic area
 - ◆ By specific time period
 - ◆ For specific purposes

SIP Emissions Inventory Purpose

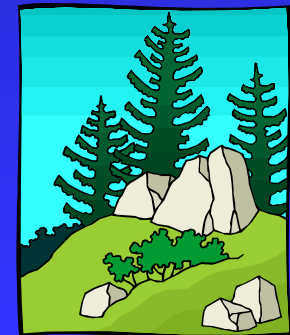
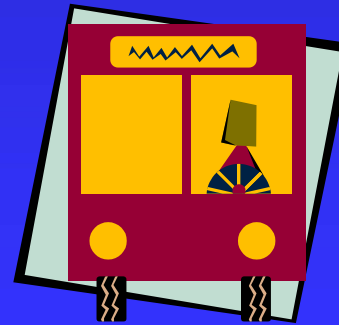
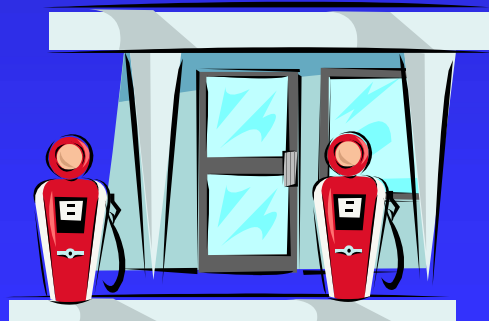
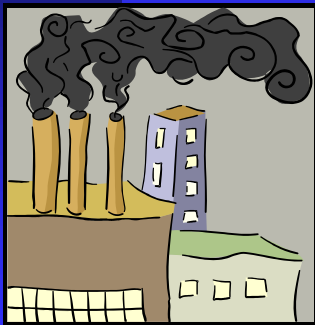
- Estimate baseline emissions
- Estimate future emissions levels
- Quantify reductions from control strategies
- Determine reductions needed to demonstrate RFP, attainment, or maintenance

Importance of SIP Emissions Inventories

- Emissions inventories are the foundation of key decisions
 - ◆ Number & stringency of control measures
 - ◆ Vehicle emissions budgets
- Inventory defines the “problem”

Sources Addressed in SIP Inventories

- Point sources
- Area sources
- Mobile sources (on-road & non-road)
- Biogenic sources (baseline and modeling inventories)



Point Sources

- Individual stationary sources of emissions that exceed threshold levels (tons/year)
- CAA defines major stationary sources based on
 - ◆ Threshold emissions levels
 - ◆ Nonattainment classification
 - ◆ Pollutant
- CAA requires operating permits for major stationary sources



Estimation Methods: Point Sources

Estimation Methods

Activity Level
Power Output
Fuel Consumption
Raw Material Usage

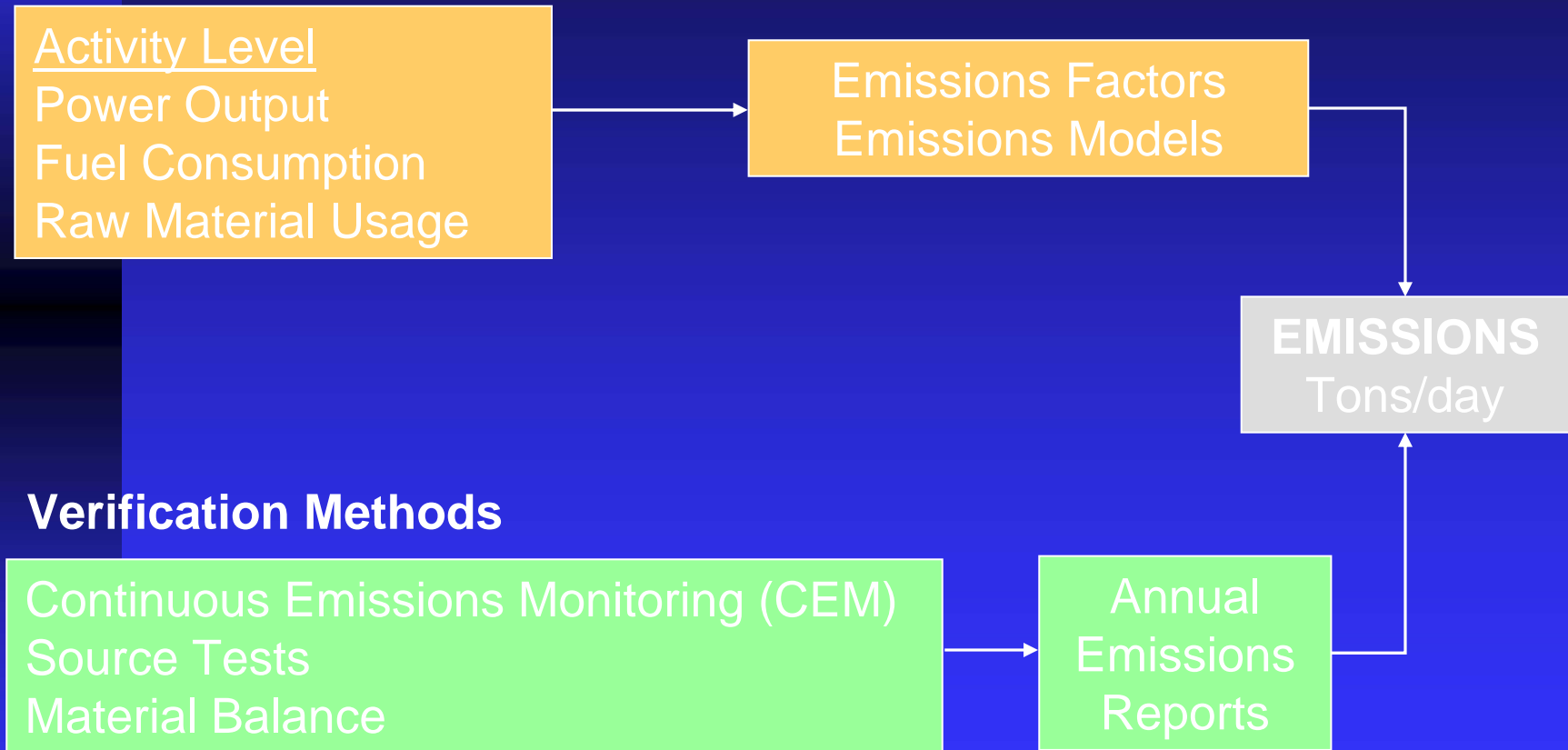
Emissions Factors
Emissions Models

EMISSIONS
Tons/day

Verification Methods

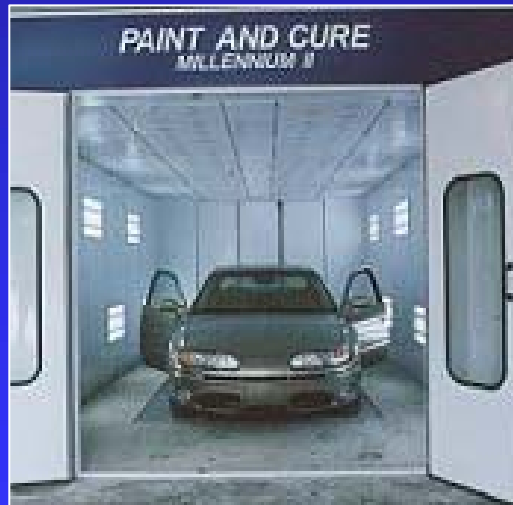
Continuous Emissions Monitoring (CEM)
Source Tests
Material Balance

Annual
Emissions
Reports



Area Source

- Smaller or more numerous stationary sources than point source
- Emissions fall below threshold levels of point sources



Estimation Methods: Area Sources

Emissions = activity factors x emissions factors

- Activity factors: Population, employment,
- EPA source specific emissions factors
- Growth projections
- Material balance
- Emissions models

Mobile Sources

- On-road sources are licensed for highway use
- Non-road sources are not licensed for highway use



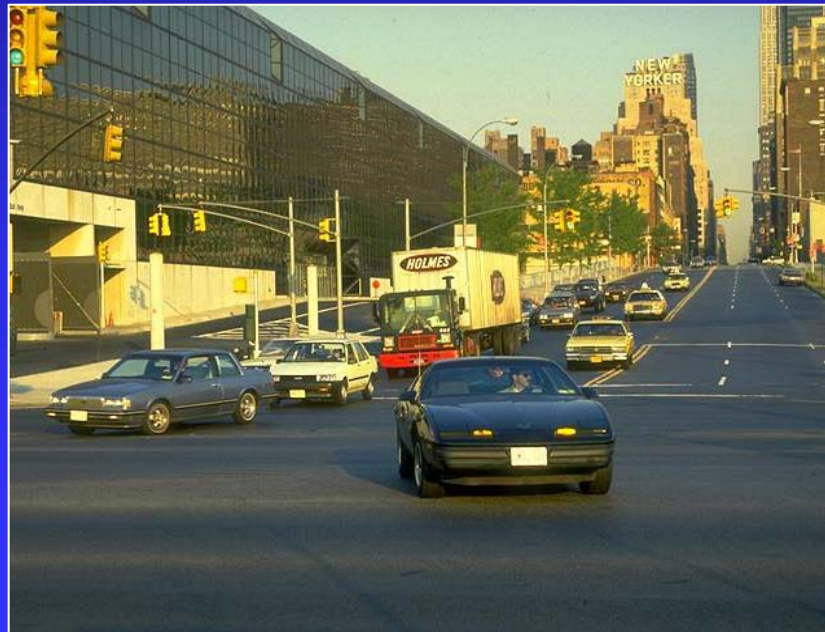
Non-Road Mobile Sources

Emissions = equip. population x activity/load factor x emissions factor x rated horsepower

- EPA NONROAD Model
- Covers > 80 types of non-road engines
- Estimates emissions for CO, NO_x, SO_x, VOCs, PM₁₀, and PM_{2.5}
- Reports emissions down to county level

On-Road Mobile Sources

- Cars
- Trucks
- Buses
- Motorcycles



Estimation Methods: On-Road Mobile Sources

Emissions = activity data x emissions factor

- Activity data

- ◆ Vehicle miles traveled (VMT)

- ◆ Vehicle speeds

- Emissions factors

- ◆ MOBILE6.2 – CO, NO_x, VOCs, HAPs, PM_{2.5}

VMT Estimation

- Required for all nonattainment and maintenance areas
- Data compiled according to
 - ◆ Time of day & year
 - ◆ Roadway & facility type
 - ◆ Vehicle type

Emissions Factor Models: MOBILE6.2

- EPA emissions factor model to estimate on-road vehicle emissions
- Covers model years 1952-2051
- Estimates CO, NO_x, hydrocarbons, HAPs & PM
- Includes exhaust, evaporative & refueling emissions
- Emissions factors in grams per vehicle mile as function of speed by facility type

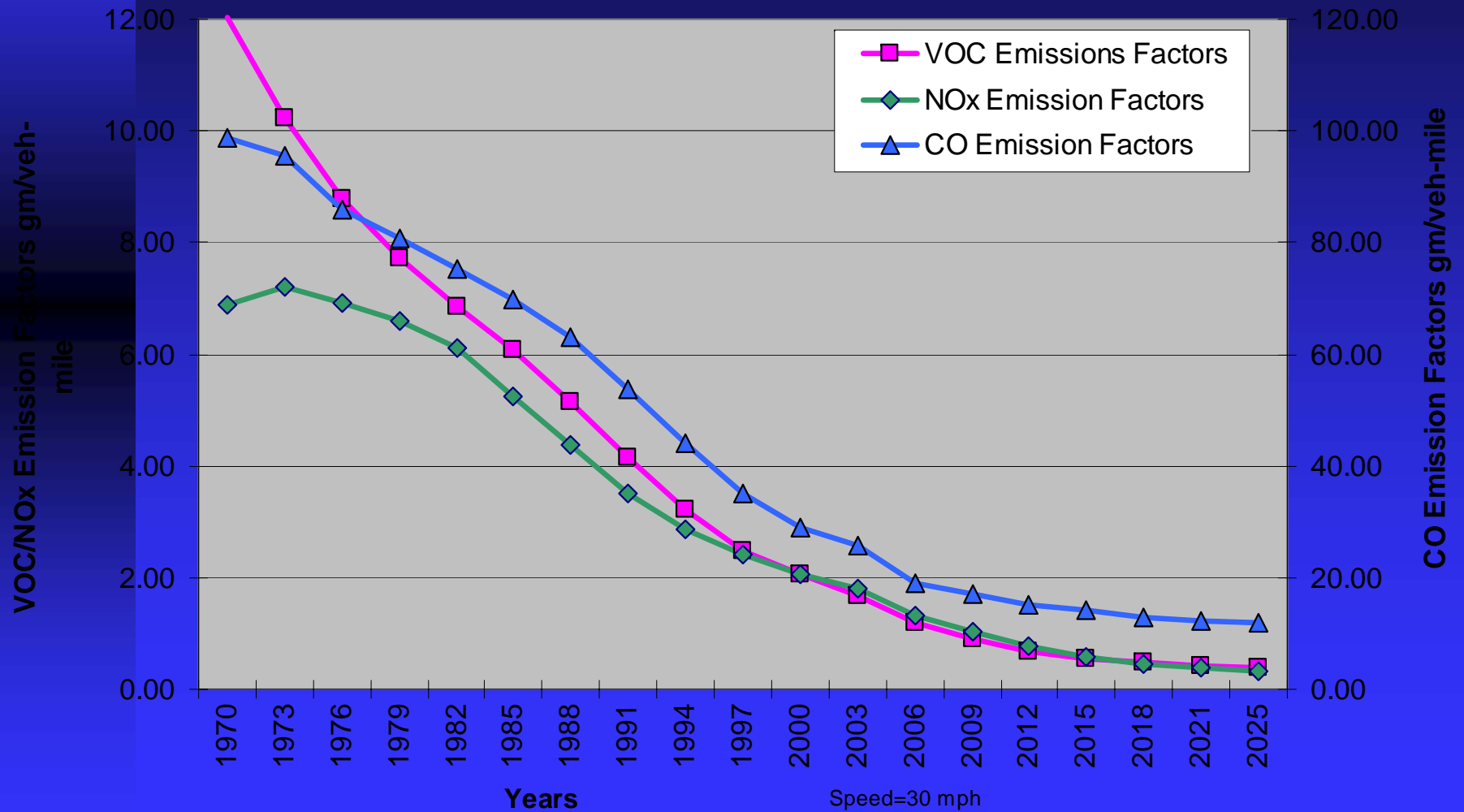


Key Transportation Data Affecting MOBILE6 Emissions Estimates

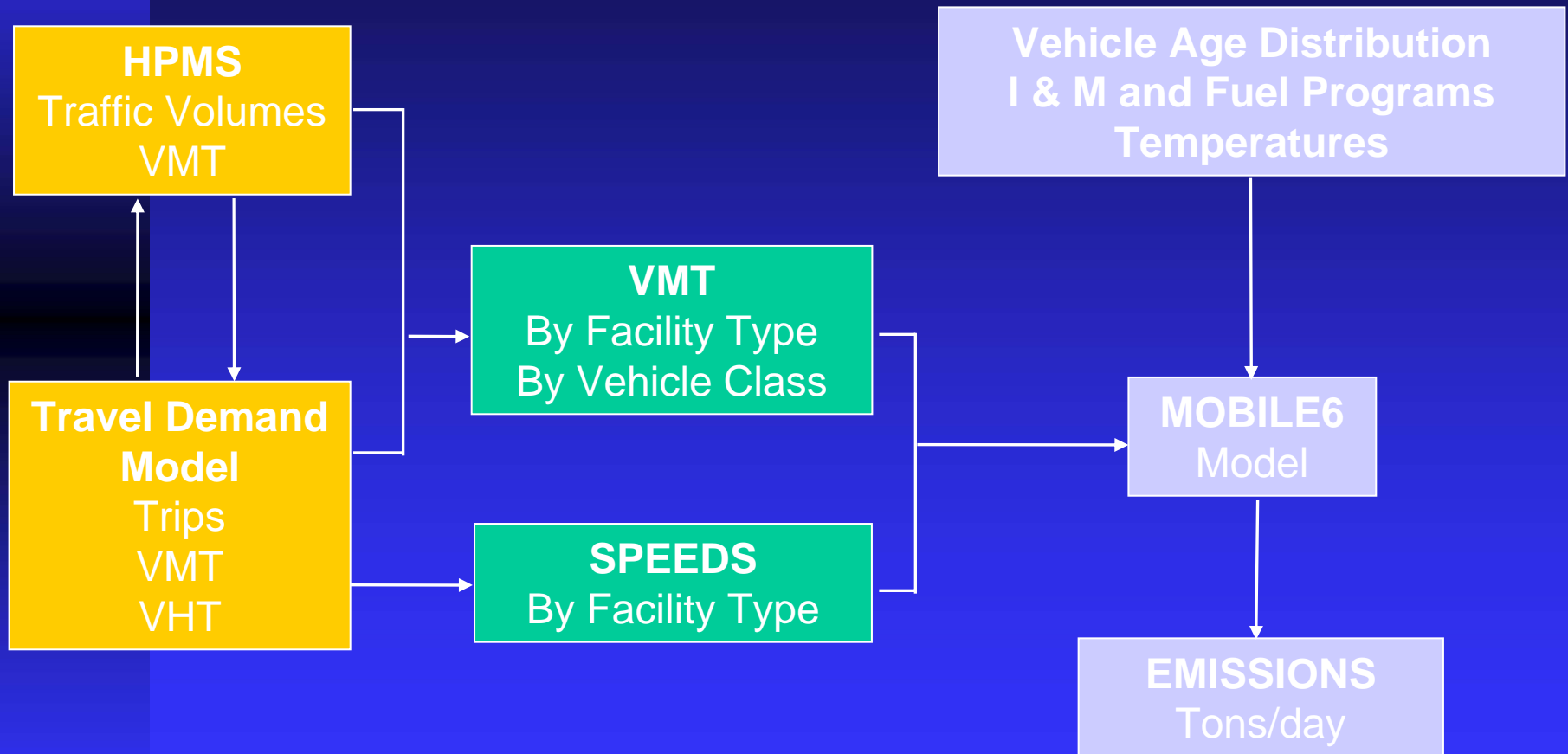
- Vehicle registration data
- Vehicle classification
- Vehicle speeds
- Trip starts per day

Future Emissions Rates vs. Time

Mobile6 CO, NOx and VOC Emission Factors for Years 1970-2025



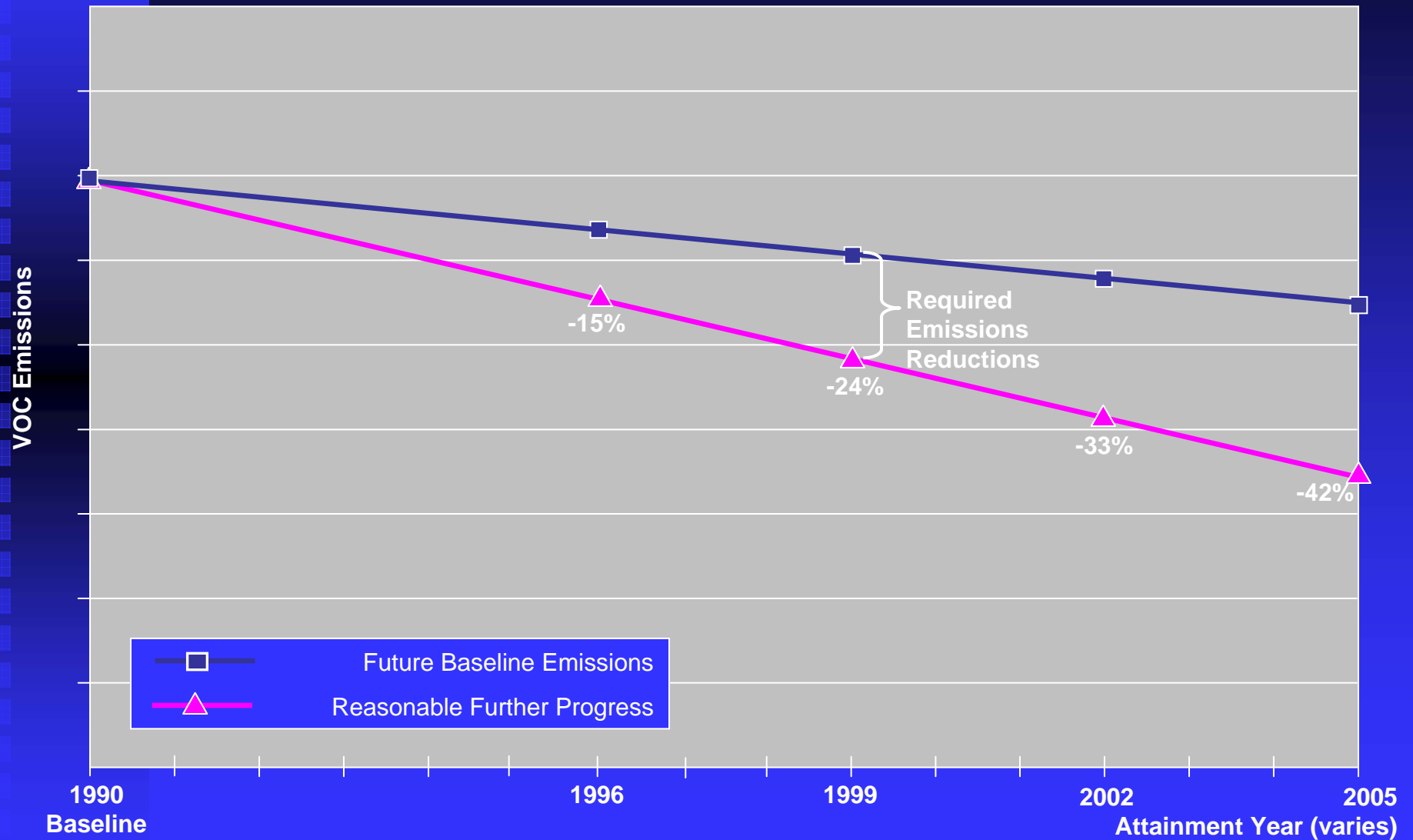
Emissions Estimation Process: On-Road Mobile Sources



Types of SIP Emissions Inventories

- Base year
- Periodic
- Rate of progress (ROP)/reasonable further progress (RFP)
- Modeling (attainment demonstration)

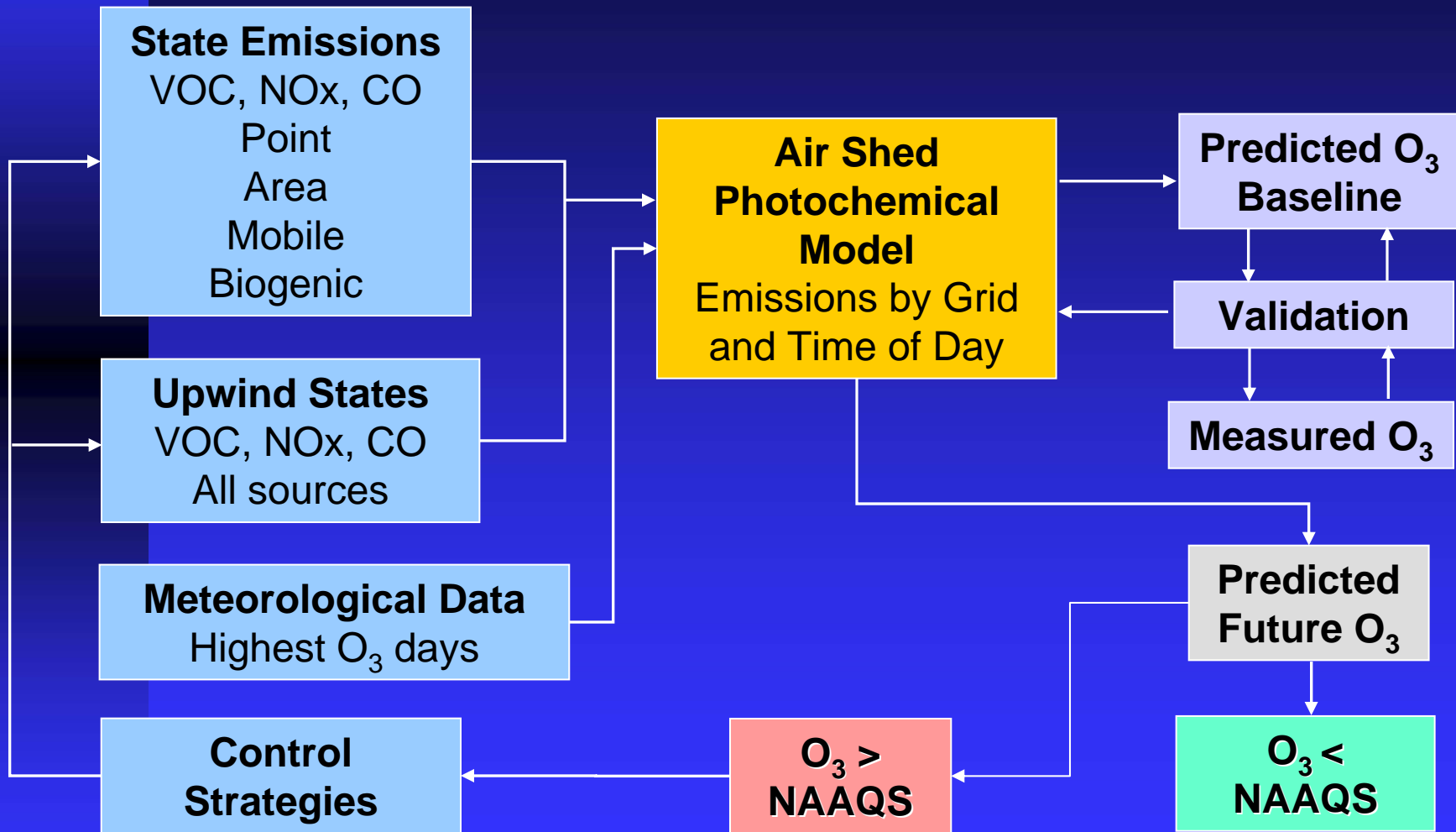
Ozone SIPs: RFP



SIP Modeling Inventory

- Required for developing ozone attainment demonstration
- Includes emissions from upwind areas determined by States
- Requires coordination between States to address pollution transport problem
- Emissions are temporally & spatially distributed

Modeling Inventory: Ozone Attainment Demonstration



The Air Quality Planning Process

- Steps in SIP Development
- Preparation and Use of SIP Emissions Inventories
- **Implementation of Control Measures**
- Motor Vehicle Emissions Budgets

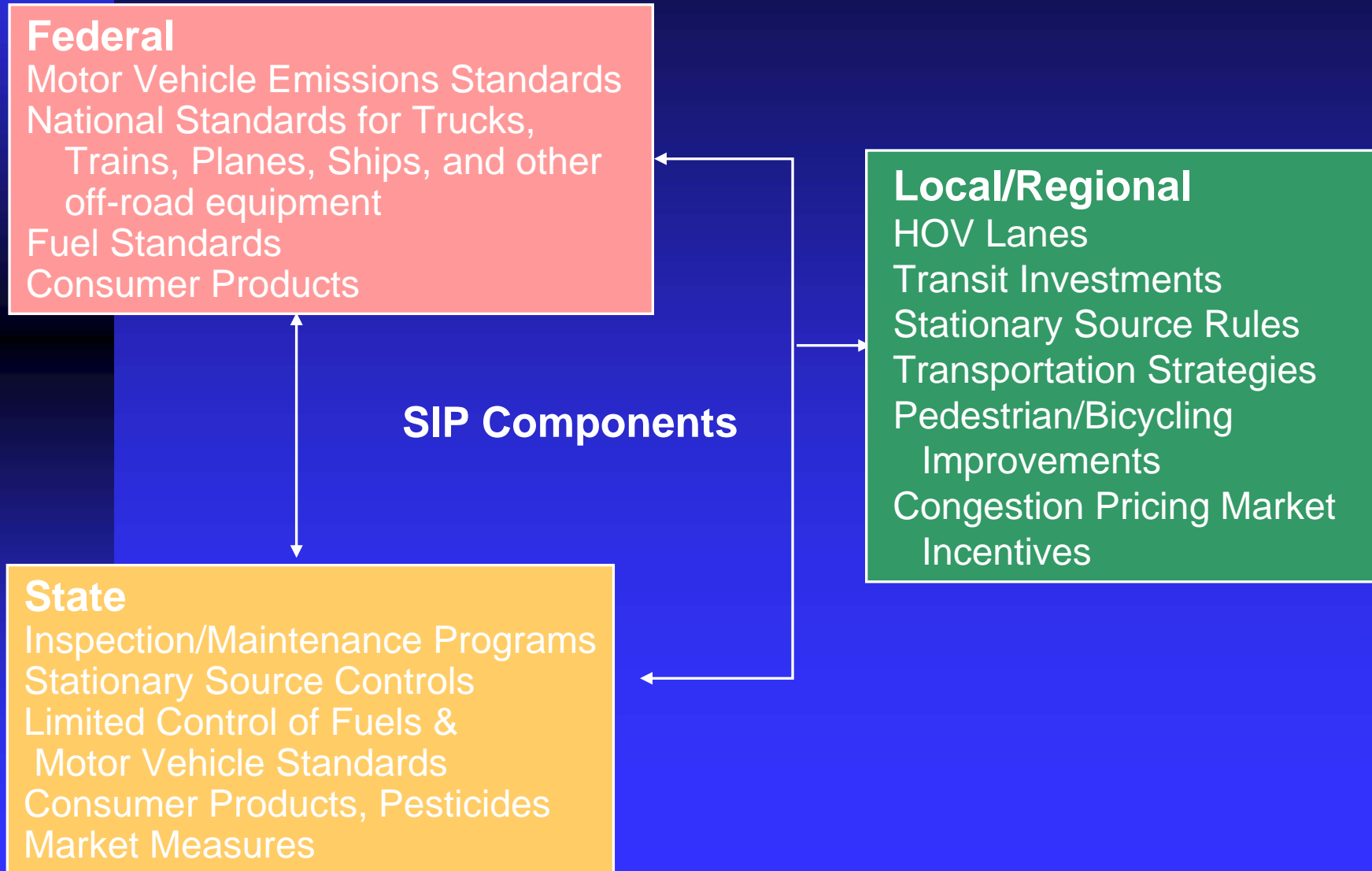
What are Control Measures?

Control measures are equipment, processes or actions used to reduce air pollution

SIP Control Measures

- Federal, State, & local control measures
- On stationary sources:
 - ◆ Point
 - ◆ Area
- On mobile sources (vehicles & fuels):
 - ◆ Road
 - ◆ Non-road

Control Measures



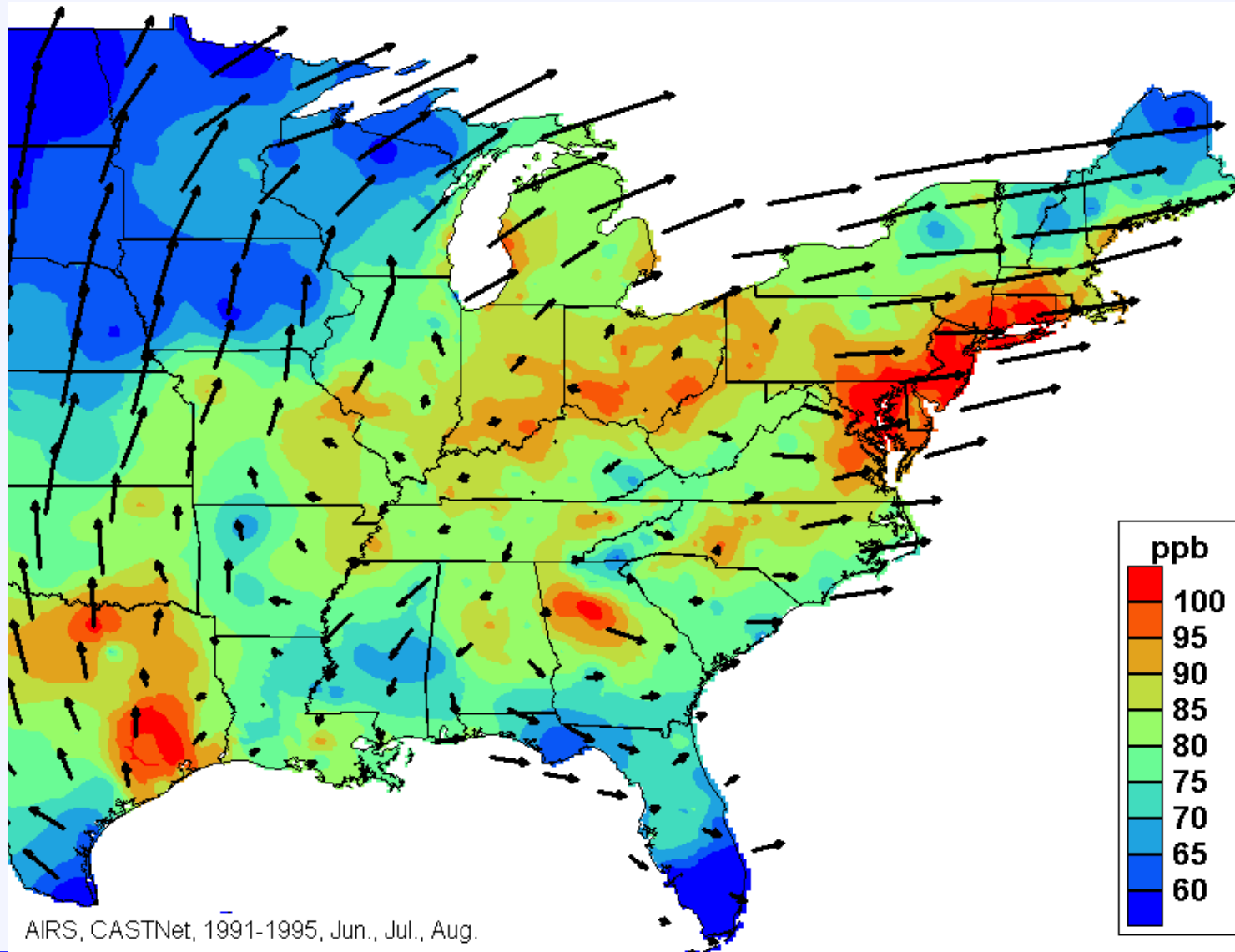
Control Measures: State Air Agency Role

- Identify State/local controls to provide needed Emissions reductions beyond Federal measures
- Evaluate cost-effectiveness & technological feasibility
- Consult with other agencies, selected officials, interest groups & public
- Propose control measures for inclusion in SIP

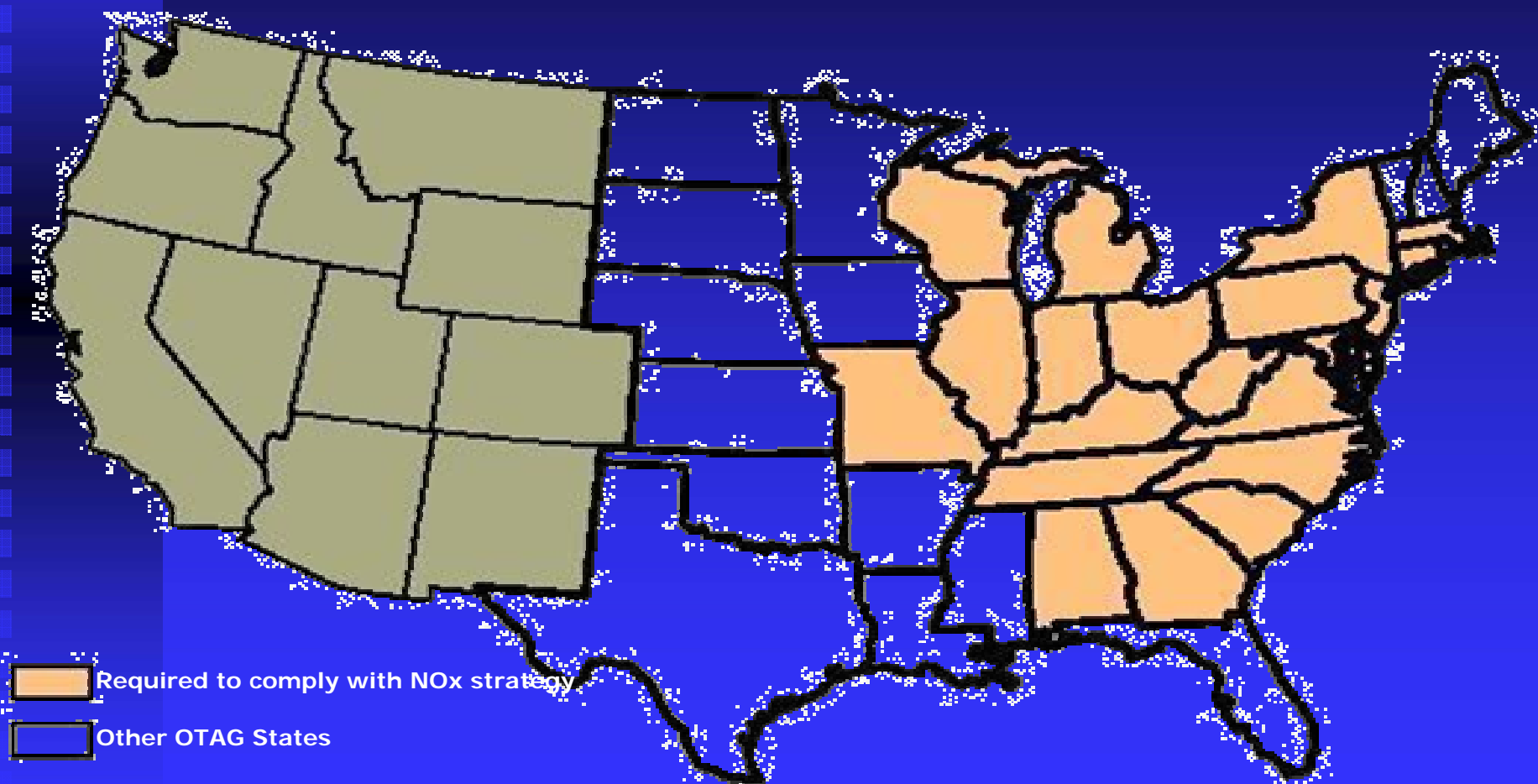
Federal Control Measures: Stationary Sources

- Prevention of Significant Deterioration (PSD) requirements
- EPA NO_x SIP call
 - ◆ Aimed at ozone transport
 - ◆ Reduced NO_x from utilities in eastern States

Transport Effects on O₃ Levels



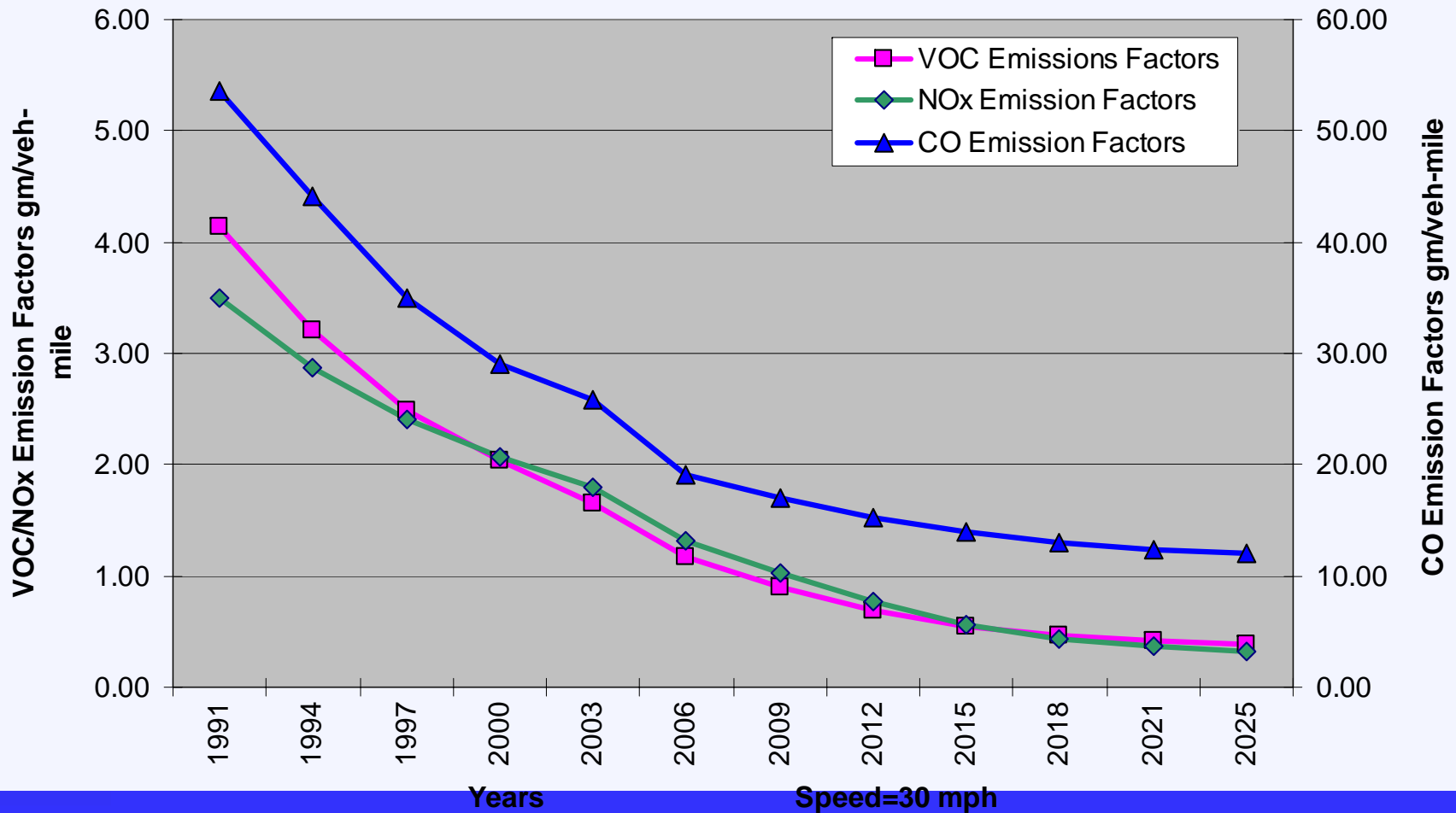
Ozone Transport



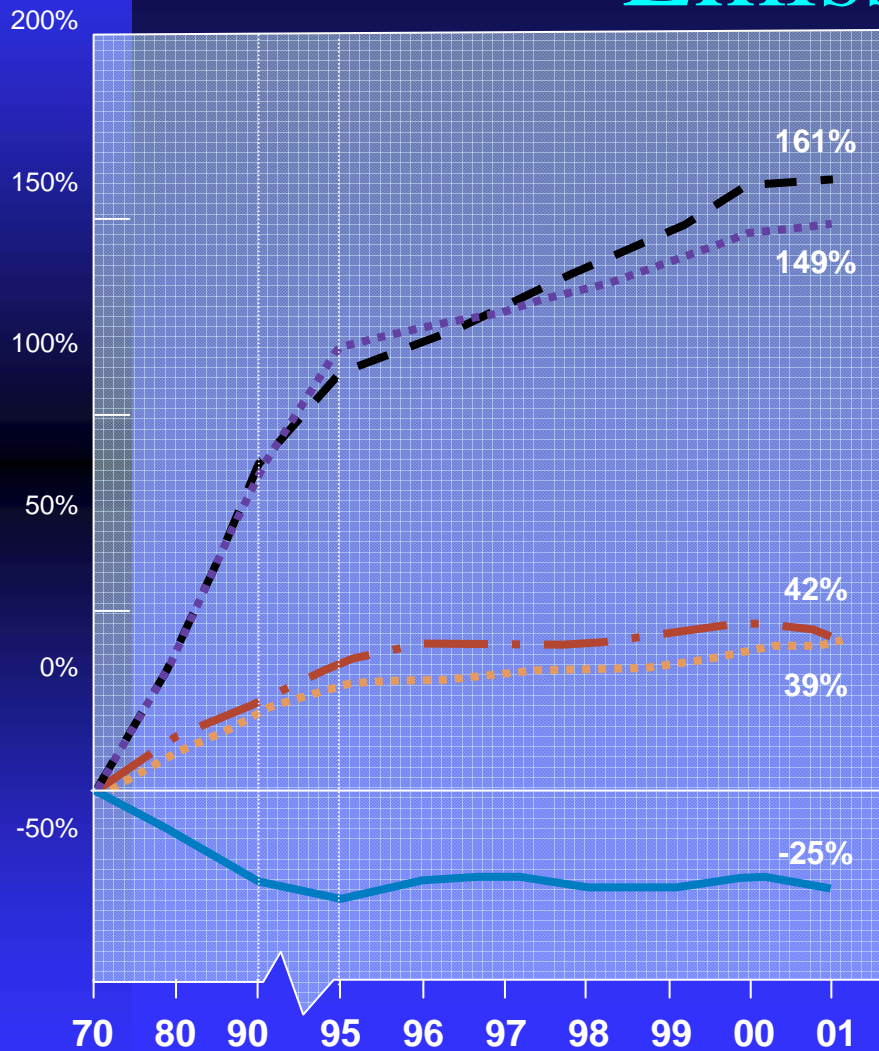
Ozone NAAQS Implementation, 27th Annual EPA-A&WMA Information Exchange, December 3, 2002.

Federal Tier 2: Combined Clean Vehicle & Fuel Control Measures

Mobile6 CO, NOx and VOC Emission Factors for Years 1991-2025



Comparison of Growth Areas & Emissions



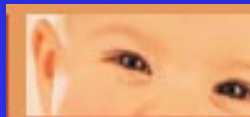
Gross Domestic Product



Vehicle Miles Traveled



Energy Consumption



U.S. Population



Aggregate Emissions
(Six Principal Pollutants)

U.S. DOT, Federal Highway Administration. Transportation Air Quality: Selected Facts and Figures. January 2002.

The Air Quality Planning Process

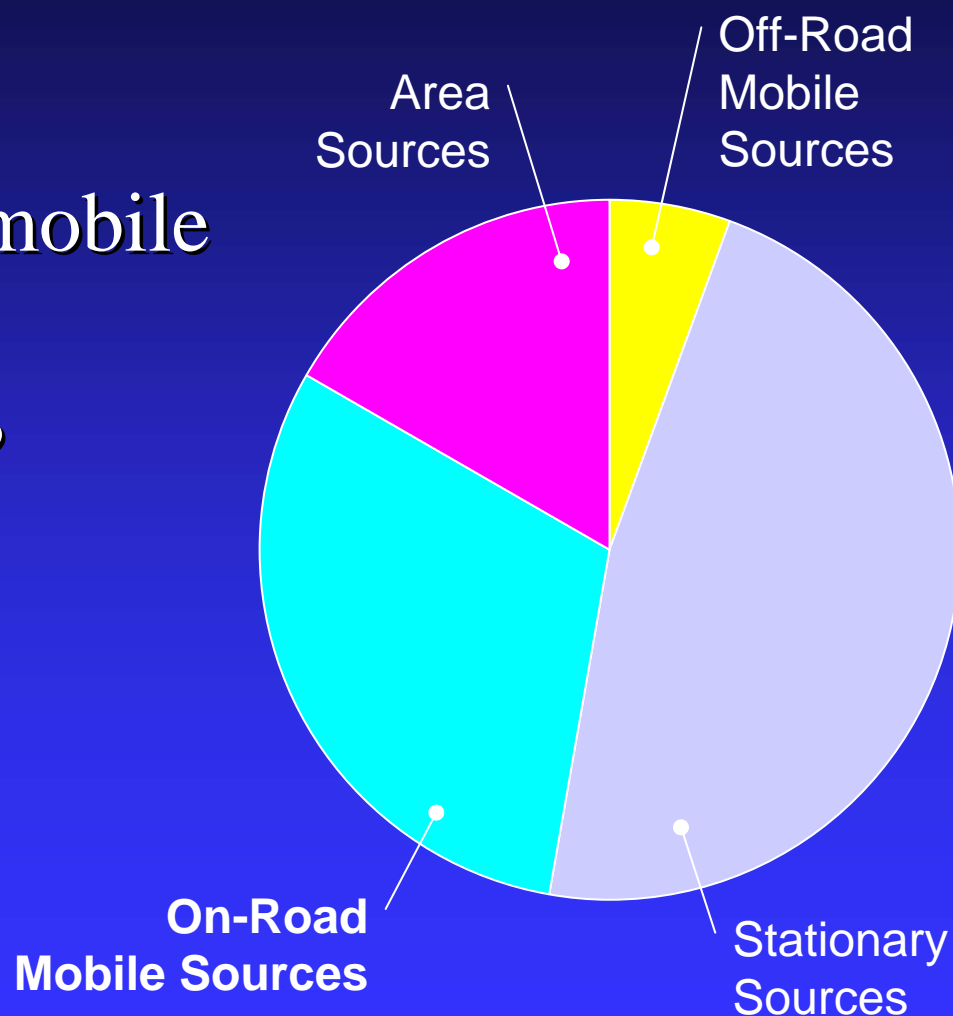
- Steps in SIP Development
- Preparation and Use of SIP Emissions Inventories
- Implementation of Control Measures
- **Motor Vehicle Emissions Budgets**

Motor Vehicle Emissions Budgets

- A ceiling on emissions for the planned transportation system
- Total allowable emissions for motor vehicles consistent with SIP purpose
 - ◆ RFP (milestone years)
 - ◆ Attainment
 - ◆ Outyears (optional)
 - ◆ Maintenance (last year)
- Established in the SIP as a legal limit

Motor Vehicle Emissions Budgets

- Covers on-road mobile sources
- One piece of SIP emissions pie

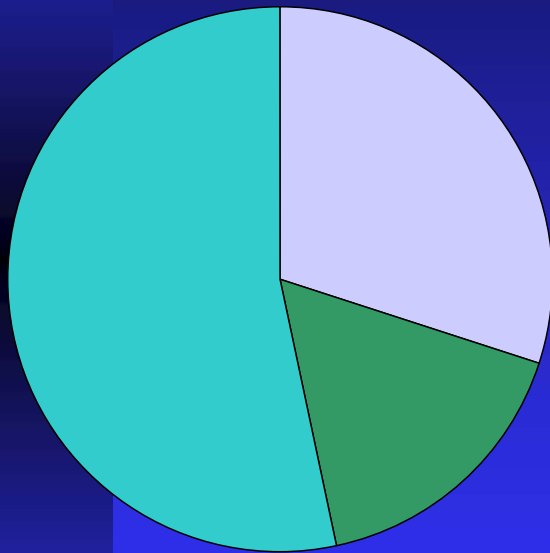


Pollutants Addressed in Motor Vehicle Emissions Budget

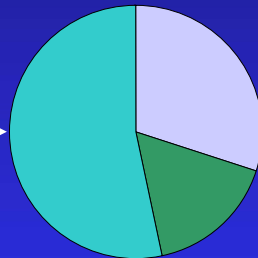
- Criteria pollutants CO, NO₂, PM₁₀ & precursors
 - ◆ CO in CO areas
 - ◆ NO_x in NO₂ areas
 - ◆ NO_x and/or VOC in ozone areas
 - ◆ NO_x, VOC, PM₁₀ in PM₁₀ areas
 - ◆ NO_x, VOC, PM_{2.5}, in PM_{2.5} areas

Determining a Budget

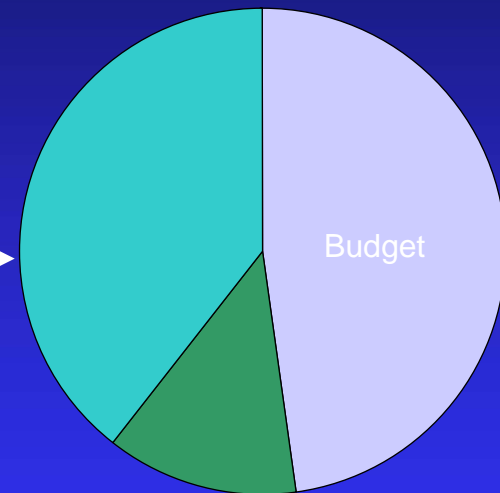
Baseline Emissions Inventory



Required Emissions Reductions



Attainment Emissions Level



- On-Road Emissions
- Non-Road Emissions
- Point & Area Sources

Interagency Consultation

Budget Adequacy

- EPA must find SIP budgets adequate (before they can be used in conformity demonstrations)
- EPA generally applies same criteria in approving a SIP budget as in approving entire SIP

Criteria for an Adequate Budget

- Identified & quantified in the SIP
- Consistent with SIP emissions inventory
- Consistent with emissions reductions from SIP control measures
- SIP must show schedule of emissions reductions to attainment
- SIP must contain agency commitments to transportation-related actions

EPA's Budget Adequacy Process

- State submits SIP with budget to EPA
- 90-day process, with public comment period
- EPA finds budget adequate or inadequate for conformity purposes